

Update on Jamaica's Development Results

Under

Vision 2030 Jamaica – National Development Plan

Summary Report on Performance 2009/10 –2019/20

October 2020



"Jamaica, the place of choice to live, work, raise families, and do business"

Background and Introduction

Vision 2030 Jamaica — National Development Plan is Jamaica's first long term national development plan, which covers the 21-year period 2009 — 2030. The Plan presents a strategic roadmap for Jamaica to achieve developed country status by 2030; and is now in its 12th year of implementation (FY2009/10—FY2020/21). This development will be sustainable and inclusive, engaging all Jamaicans in the plan design and implementation processes and providing equitable opportunities to all Jamaicans to benefit from development. Vision 2030 Jamaica is built on a results-based management framework, comprising 4 goals, 15 national outcomes and a strategic and operational framework geared towards the achievement of the goals and outcomes. The achievement of the goals and outcomes is embodied in the Vision Statement "Jamaica, the place of choice to live, work, raise families and do business".



The Vision 2030 Jamaica Plan Design and Implementation Process has been highly participatory and is stakeholder driven. The plan development process was launched in 2007; and implementation of Vision 2030 Jamaica commenced in 2009 with the launch of the Plan Document and the first 3-year Medium Term Socio-Economic Policy Framework (MTF) for fiscal years 2009/2010 – 2011/2012. The MTF is the main implementation mechanism for Vision 2030 Jamaica, with each MTF comprising a medium-term strategic programme to advance the implementation of the National Development Plan, based on the nation's development aspirations and guiding principles as articulated in the Plan. The MTF serves as the strategic framework for the development of Corporate and Operational Plans of Ministries, Departments and Agencies (MDAs) and presents the priorities to be pursued towards the achievement of the goals and outcomes of Vision 2030 Jamaica and the targets of the 2030 Agenda Sustainable Development Goals (SDGs). In June 2017, Cabinet approved the Road Map for SDG

Implementation in Jamaica, which identified Vision 2030 Jamaica – National Development Plan and the MTF as the main mechanism for advancing the "implementation" of the SDGs in Jamaica.

The Vision 2030 Jamaica Plan Implementation process is inclusive and touted to be a best practice in development planning in Latin America and the Caribbean. The Vision 2030 Jamaica Secretariat, Planning Institute of Jamaica (PIOJ), plays the main role in coordination and monitoring and evaluation of the implementation of the Plan. The PIOJ coordinates nine (9) active Thematic Working Groups (TWGs) that form a critical tenet of the institutional arrangements for monitoring and evaluation of plan implementation and development performance. These TWGs have been stated to be a best practice model for participatory and stakeholder led development by regional and international development partners.

Progress in the achievement of the goals and outcomes of Vision 2030 Jamaica is measured through use of national outcome indicators aligned to the 4 goals and 15 national outcomes. These indicators signal the extent to which the implementation of strategic priorities under Vision 2030 Jamaica is achieving the intended results. For MTF 2018-2021, 75 indicators – 8 more than the 67 indicators utilized for MTF 2015-2018 – are being utilized to assess progress in meeting medium term targets and advancement towards the 2030 targets and goals. *The progress reports under Vision 2030 Jamaica represent the only space nationally that allows for the reporting on the overall development progress of Jamaica – that is social, economic, environmental and governance spheres of development.*

Jamaica's Development Results 2009/10 - 2019/2020 - Assessing our Country's Performance

Fiscal year (FY) 2019/20 marked eleven (11) years of implementation of Vision 2030 Jamaica - National Development Plan through successive MTFs. This assessment of the national development results takes place at the midpoint of the implementation period of MTF, FY 2019/20. Given that the targets set for this MTF are for the end of 2018 and 2021, the assessment of the national development results for this report is against 2018 targets for indicators with data up to 2018. For 2019 data, the assessment considers progress made toward achieving the 2021 target.

Based on the national outcome indicator and target framework, the country's development progress under successive MTFs (2009-2012, 2012-2015, 2015-2018 and 2018-2021) has been mixed. Jamaica has experienced notable developments gains across all four (4) goals. Some of the advances made to date include:

- Human capital development
- Macroeconomic stability
- Reduction in unemployment

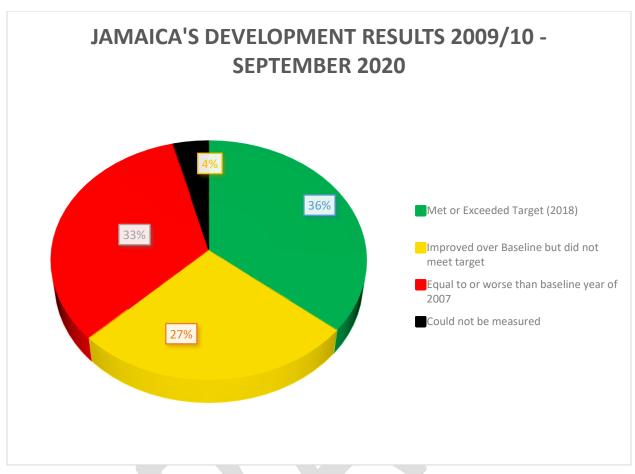
- Increases in the use of non-fossil fuel based energy such as alternatives and renewables
- Governance, particularly in government effectiveness
- Economic growth in some industry structures particularly tourism, manufacturing and finance and insurance services
- Infrastructural development

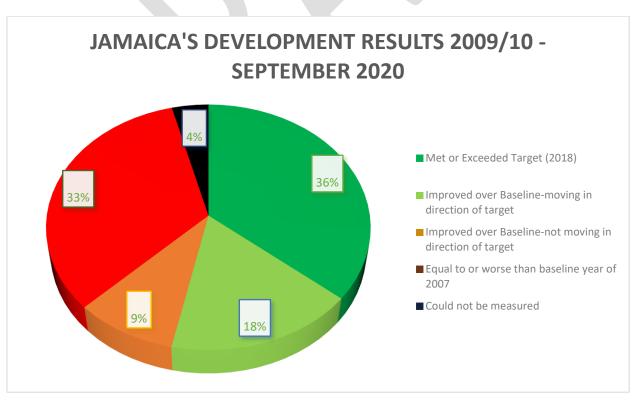
An assessment of the period also shows development challenges yet to be overcome as well as development losses in some areas. Over the 11-year period, there has been low levels of economic growth, a general increase in the rate of chronic non-communicable diseases (NCDs), a fall in environmental sustainability, and undesirable level of poverty, particularly rural, child and food poverty.

A summary of the progress made under the framework of national outcome indicators and targets for the Vision 2030 Jamaica – National Development Plan indicates that of a total of 75 indicators, about 62.7 per cent have shown improvement over the baseline year 2007 while approximately 33.3 per cent showed no improvement or worsened relative to the baseline year of 2007.

This can be further broken down as follows:

- 36 per cent of the Vision 2030 Jamaica targets were met or exceeded at the end of the 2019/20 period
- 26.7 per cent of the indicators showed some improvement over the baseline year 2007 at the end of the 2019/20 period
- 33.3 per cent of the indicators showed no improvement or worsened compared to the baseline year 2007
- 4 per cent of the indicators could not be compared in this way due to lack of agreed targets for the relevant period

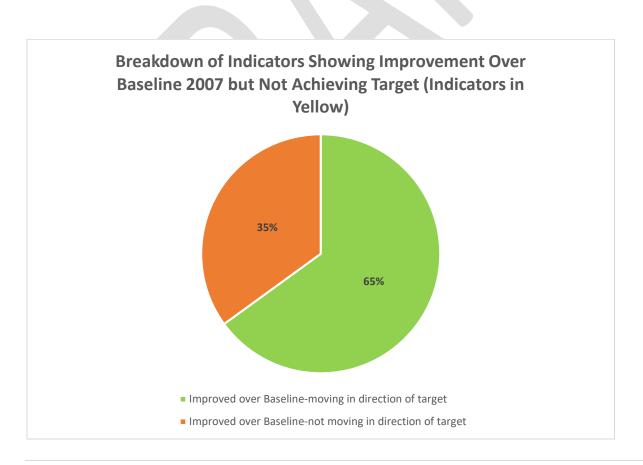




Analysis of Indicators Improving over the Baseline but not Meeting Target

A further disaggregation of the 26.7 per cent of indicators that have improvement over baseline shows that:

- 65 per cent improved over the baseline and are moving in the direction of the target. Some of these indicators include:
 - Voice and accountability index
 - Agriculture production index
- 35 per cent improved over the baseline but are not moving towards meeting targets. Some of these indicators include:
 - Control of Corruption Index
 - Grade 4 literacy rates both sexes



Analysis of Indicators Remaining Same as Baseline (2007) or Worsening

Of the 75 indicators, 33.3 per cent showed no improvement or worsened relative to the baseline year of 2007.

An examination of these changes showed that:

- With regard to health, the *Unconditional probability of dying between the ages of 30 and 70 from cardiovascular diseases, cancer, diabetes or chronic respiratory diseases* has worsened relative to the 2007 baseline.
- In the area of *Education and Training*, the attendance rate at the primary level and the secondary level enrollment rate are the areas of greatest concern as both registered rates which were below the baseline year of 2007.
- According to the 2020 Doing Business Report, Jamaica is ranked 71th on the ease of doing business ranking. With this performance, Jamaica has missed the 2018 target rank of 52 and remains worse than the 2007 baseline rank of 50.
- The proportion of households with access to secure tenure remains below the 2007 baseline year. This is one of the main indicators measuring progress under National Outcome #15 Sustainable Urban and Rural Development.
- Regarding the environment, Jamaica's score on the Environmental Performance Index fell from 58.58 in 2018 to 48.2 in 2020.

Analysis of Indicators Meeting or Exceeding Targets

Some of the main highlights from an examination of the indicators which met or exceeded the Vision 2030 Jamaica medium-term targets are:

- The majority of the indicators which met or exceeded the Vision 2030 Jamaica targets relate to Goal #3 which focuses mainly on economic development and Goals #1 and #2 which focus primarily on social development.
- With respect to National Outcome #1, A Healthy and Stable Population, targets for life expectancy (male and female) and population growth rate were achieved. Regarding National Outcome #2, World Class Education and Training, targets for adult literacy (male) and grade 4 literacy (male and female) were met.
- Under National Outcome #3, Effective Social Protection, the 2018 targets for national poverty rate, child poverty and national food poverty prevalence were all achieved.
- Concerning governance, covered under National Outcome #6, Effective Governance, the targets for government effectiveness and case clearance rate were achieved.
- In the economic area, under National Outcome #7 A Stable Macroeconomy targets for debt to GDP ratio and nominal GDP per capita were all achieved. The 2018 target for the

average annual unemployment rate, an indicator under National Outcome #8, An Enabling Business Environment, was surpassed. The out-turn for 2018 of 9.1 per cent, the lowest rate ever recorded in the country, exceeded the 2018 target of 10.6 per cent. For 2019, an unemployment rate of 7.7 was recorded, the lowest rate ever recorded. Additionally, the 2018 target for the infrastructure index, which is a measure of the state of the economic infrastructure in the country, was also achieved.

- Notably, most of the indicators tracking development gains in the tourism sector exceeded their respective targets. These are:
 - o Percentage change in foreign exchange earnings from tourism
 - Percentage change in visitor arrivals (stopover)
 - Percentage change in the number of persons employed in the accommodations sector

Summary of Performance by the National Goals

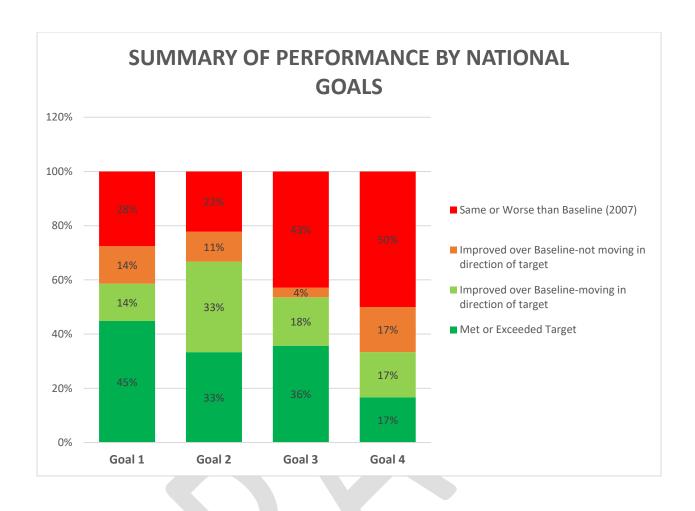
A summary of performance by National Goals shows that:

- Development gains were made under all four goals evidenced by the achievement of some 2018 targets across all four goals. Where 2019 data was available, some indicators showed progress towards achieving 2021 targets. Additionally, there were indicators which showed movements towards meeting their respective targets.
- With respect to Goal #1, "Jamaicans are Empowered to Achieve their Fullest Potential, gains were made in the area of social protection particularly poverty, including child poverty and national food poverty prevalence. Gains were also made in the areas of health and population with improvements in life expectancy; and educational outcomes related to literacy. Some of the areas of concern relate to an increase in the burden of chronic non-communicable diseases (NCDs), the attendance rates at the primary level of the educational system, gross enrolment rate at the secondary and tertiary levels of education.
- Under Goal #2 "The Jamaican Society is Secure, Cohesive and Just", gains were made in the areas of safety and security and effective governance. With respect to safety and security, a reduction in crime, particularly murder, was largely responsible for modest gains in this area. Regarding effective governance, the country recorded positive performance on key international governance indicators such as voice and accountability and government effectiveness. Progress was also made in the area of justice evidenced by an increase in the case clearance rate.
- With respect to Goal #3, "Jamaica's Economy is Prosperous", much of the development gains were attributed to improvements in the macroeconomy with the achievement of

targets for nominal GDP per capita and the debt-to-GDP ratio. There was also progress in some of the country's main industry structures, such as tourism and agriculture where targets were either met or narrowly missed. Gains were also noted in the business environment with a fall in unemployment. Notwithstanding these areas of positive performance, the results show lower than targeted rates of economic growth and the need to advance improvements in the ease of doing business and enhancing international competitiveness for our main industry structures.

Under Goal # 4, "Jamaica has a healthy natural environment", the country recorded a fall
in performance on the Environmental Performance Index (EPI), a key international index
measuring countries' environmental performance in the areas of Ecosystem Vitality and
Environmental Health. Rural poverty and the percentage of households with access to
secure tenure remain concerns for the country.

The following chart shows the summary of performance under each of the four (4) national goals.



Summary of Indicators by performance against Targets and Baseline

| Green | 27 | 36% | Goal 1: Life expectancy at birth, Population growth rate, Grade 4 literacy rate (male), Grade 4 literacy rate (female) Goal 2: Government Effectiveness Index, Case Clearance rate Goal 3: Infrastructure Index, Percentage change in foreign exchange earnings from tourism, # of scientific publications, Percentage change in export earnings of Manufactures (value not volume) (rolling 3-year average) Goal 4: Hazard damage as a percentage of GDP |
|--------|----|-------|--|
| Yellow | 20 | 26.7% | Goal 1: Human Development Index, Percentage of labour force that is certified, Grade 4 Numeracy Rates-both sexes Goal 2: Control of Corruption Index, Rule of Law Index, Voice and Accountability Index Goal 3: Fiscal balance as a percentage of GDP (Fiscal Year), Energy intensity index, Resident patent filing, Agriculture production index, Goal 4: Number of parishes with Sustainable Development Plans not older than 5 years, Housing Quality Index |
| Red | 25 | 33.3% | Goal 1: Maternal Mortality Ratio, Percentage of PATH beneficiaries in consumption quintiles 1 and 2, Use of Cultural Resources Index Goal 2: Regulatory Quality Index Goal 3: Ease of Doing Business Ranking, Growth rate of services (Financing and Insurance and Real Estate and Business Services), Travel and Tourism Competitiveness Index Goal 4: Proportion of households with access to secure tenure, and Environmental Performance Index |
| Grey | 3 | 4% | Goal 1: Population ratio (physicians, nurses and mid-wives) per 1000 population Goal 2: Percentage change in export earnings from the bauxite industry Goal 3: Percentage of Renewables in Energy Mix |
| TOTAL | 75 | 100% | |

Traffic Signals (based on results up to September 2020):

Green - Met or exceeded target (2018)

Yellow - Improved over baseline year of 2007 but did not meet target (2018)

Red - Equal to or worse than baseline year of 2007

Grey - Not applicable

Note: Measurement of the national development results is against 2021 targets for indicators with 2019 data and against 2018 targets for indicators with data up to 2018.

Summary: Indicators showing improvement over baseline but not achieving target

| Traffic Signal | No. of Indicators | % | Examples of Selected Indicators |
|-------------------|----------------------|------|--|
| Lime Green | 13 | 65% | Goal 1: Adult Literacy Rate (15 and over) – Female, Human Development Index Goal 2: Voice and Accountability Index, Rule of Law Index Goal 3: Fiscal balance as a percentage of GDP, Energy Intensity Index, Resident Patent Filing, Agriculture Production Index Goal 4: Housing Quality Index, |
| Burnt Orange | 7 | 35% | Goal 1: % of students sitting CSEC exams passing 5 or more subjects including English Language and/or Math, Grade 4 literacy rates-both sexes Goal 2: Control of Corruption Index Goal 3: % change in visitor arrivals (cruise) Goal 4: Number of parishes with sustainable development plans not older than 5 years |
| TOTAL | 20 | 100% | |

<u>Traffic Signals (based on results up to September 2020):</u>
Lime Green - Improved over the baseline and moving in the direction of the target
Orange - Improved over the baseline but showing declining trends or growing at a declining rate